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BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION )  
OF IDAHO POWER COMPANY FOR ) CASE NO. IPC-E-23-11  
AUTHORITY TO INCREASE ITS RATES )  
AND CHARGES FOR ELECTRIC SERVICE )  
IN THE STATE OF IDAHO AND FOR )  
ASSOCIATED REGULATORY ACCOUNTING )  
TREATMENT. )  
\_\_\_\_\_ )

IDAHO POWER COMPANY

DIRECT TESTIMONY

OF

ERIC HACKETT

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1           Q.     Please state your name, business address, and  
2 present position with Idaho Power Company ("Idaho Power" or  
3 "Company").

4           A.     My name is Eric Hackett. My business address  
5 is 1221 West Idaho Street, Boise, Idaho 83702. I am  
6 employed by Idaho Power as the Projects and Design Senior  
7 Manager.

8           Q.     Please describe your educational background.

9           A.     I graduated in 2003 from Boise State  
10 University in Boise, Idaho, receiving a Bachelor of Science  
11 degree in Civil Engineering. I am a registered professional  
12 engineer in the state of Idaho. In 2010, I earned a Master  
13 of Business Administration from Boise State University.

14          Q.     Please describe your work experience with  
15 Idaho Power.

16          A.     From 2005 to 2007, I was employed as an  
17 engineer in Idaho Power's Transmission Engineering  
18 group. In 2007, I became a Project Manager leading  
19 transmission and distribution line and station  
20 infrastructure projects. In 2012, I was promoted to  
21 Engineering Leader where I managed the Cost and Controls  
22 group supporting project management. In 2015, I changed  
23 leadership roles and managed the Stations Engineering and  
24 Design group as an Engineering Leader. In 2018, I was  
25 promoted to Senior Manager of Projects overseeing Project

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1 Management and Cost and Controls, which later became my  
2 current role of Senior Manager of Projects and Design in  
3 2021, adding Power Production Design and Project  
4 Management. In addition, I am currently leading a team of  
5 internal employees and consultants in development and  
6 evaluation of Idaho Power's Request for Proposals for Peak  
7 Capacity and Energy Resources.

8 Q. What is the purpose of your testimony in this  
9 matter?

10 A. The purpose of my testimony is to discuss the  
11 growth in the Company's generation-related rate base since  
12 the completion of the Company's last general rate case  
13 ("GRC"), up to and including major projects expected to be  
14 complete in the 2023 test year. In my testimony I will  
15 discuss the prudent nature of these investments, detailing  
16 why they are needed to ensure Idaho Power's generation  
17 fleet is robust and well-positioned to provide continued  
18 safe, reliable service to customers.

19 Q. How is your testimony organized?

20 A. My testimony begins with a background of the  
21 Company's generation fleet and the factors that have led to  
22 generation-related investment since the conclusion of the  
23 Company's last GRC in 2011, Case No. IPC-E-11-08. I will  
24 then provide a discussion of proactive investments in Idaho  
25 Power's aging hydro fleet to ensure these facilities are

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1 well-equipped to continue to provide safe, clean and  
2 reliable energy to customers. My testimony will conclude  
3 with detail on Idaho Power's investment associated with the  
4 addition of utility-scale battery projects included in the  
5 2023 test year, and explain why the Company's investment in  
6 these facilities reflects the least-cost, least-risk option  
7 to ensure sufficient capacity to meet customer demand in  
8 2023 and beyond.

9 **I. BACKGROUND**

10 Q. Please describe Idaho Power's current  
11 generation fleet.

12 A. The backbone of Idaho Power's current  
13 generation fleet consists of the Company's 17 hydroelectric  
14 projects on the Snake River and its tributaries. Together,  
15 these projects comprise the Company's largest generation  
16 source at approximately 1,800 megawatts ("MW") of nameplate  
17 capacity. Additionally, the Company is the sole owner of  
18 three gas-fired generation facilities: the Danskin and  
19 Bennett Mountain simple-cycle power plants located near  
20 Mountain Home, Idaho, and the Langley Gulch combined-cycle  
21 power plant located near New Plymouth, Idaho, which provide  
22 approximately 762 MW of combined capacity. The Company also  
23 holds a 33 percent ownership share in the coal-fired Jim  
24 Bridger power plant ("Bridger"), which is expected to  
25 undergo conversion to natural gas generation at two of four

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1 units in the first half of 2024. Idaho Power's share of  
2 current coal-fired operations at Bridger provides  
3 approximately 706 MW of combined net dependable capacity.  
4 The Company also has access to 134 MW of net dependable  
5 capacity at the coal-fired North Valmy power plant,  
6 reflecting 50 percent of the nameplate capacity at Unit 2  
7 of that facility. Lastly, the Company owns and operates a 5  
8 MW diesel facility near Salmon, Idaho.

9 Q. How has Idaho Power's generation-related rate  
10 base grown since the last GRC in 2011?

11 A. As discussed in the Direct Testimony of  
12 Company Witness Ms. Lisa Grow, over the last decade Idaho  
13 Power has placed in service over \$3.3 billion in  
14 infrastructure. Of this \$3.3 billion, approximately \$1.3  
15 billion reflects investment in the Company's generation  
16 facilities. This investment was largely driven by growth on  
17 the Company's system and a proactive approach to addressing  
18 aging infrastructure. Because the Langley Gulch plant has  
19 already been approved for recovery in customer rates, the  
20 remainder of my discussion will focus on investments after  
21 Langley Gulch came online in 2012.<sup>1</sup>

22 Q. How has growth driven investment in Idaho  
23 Power's generation fleet since Langley Gulch came online in  
24 2012?

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<sup>1</sup> Order No. 32585

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1           A.       For the first time since Langley Gulch came  
2 into service in 2012, Idaho Power is adding new Company-  
3 owned resources to its generation fleet in the 2023 test  
4 year. As discussed in Ms. Grow's testimony, the Company has  
5 experienced unprecedented growth over the past decade,  
6 adding approximately 117,000 new customers between 2012 and  
7 2022. Over that same time period, normalized energy sales  
8 have grown from 14,010,319 megawatt-hours ("MWh") in 2012  
9 to over 15,358,562 MWh in 2022. From a peak load  
10 perspective, Idaho Power's system peak load (approximately  
11 95 percent of which is attributable to the state of Idaho)  
12 has grown from 3,245 MW in 2012 to 3,568 MW in 2022. As I  
13 will detail in the next section of my testimony, this  
14 growing load resulted in the Company experiencing a  
15 resource deficiency in 2023, thus necessitating the  
16 addition of new resources.

17           Q.       How has the age of the Company's existing  
18 generation fleet driven investment over the last decade?

19           A.       In addition to growth, Ms. Grow also describes  
20 how much of the Company's infrastructure is aging to the  
21 extent that replacement or refurbishment is required to  
22 maintain safe, reliable operation of the electrical grid.  
23 Much of the Company's hydro facilities are decades old,  
24 such as the Shoshone Falls power plant, which is over 100  
25 years old, and the Hells Canyon Complex ("HCC"), which was

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1 constructed in the 1950s and 1960s. To ensure the Company's  
2 generation fleet can continue to provide safe, reliable  
3 service, the Company takes a proactive approach to ensuring  
4 a robust and reliable generation fleet, resulting in  
5 significant investment over the last decade.

6 **II. HYDRO FACILITIES INVESTMENTS**

7 Q. Please describe the major investments related  
8 to the Company's hydro fleet since the conclusion of the  
9 2011 GRC.

10 A. Since the Company's last GRC, Idaho Power has  
11 made several major investments in its hydro fleet, notably  
12 the refurbishment of all four turbines at the Brownlee  
13 hydrogeneration facility ("Brownlee"), upgrades and  
14 improvements at Shoshone Falls, and refurbishment of the  
15 Lower Salmon Falls hydrogeneration facility ("LSF").

16 ***Brownlee***

17 Q. Please describe the Brownlee hydrogeneration  
18 facility.

19 A. Brownlee is the most upriver dam in the HCC,  
20 which is comprised of the largest and most operationally  
21 flexible facilities in the Company's hydro fleet. The HCC  
22 consists of three dams: Brownlee, Oxbow, and Hells Canyon,  
23 which, prior to the upgrades I will discuss, provided over  
24 1,166.9 MW of nameplate generation capacity. Brownlee  
25 consists of five turbines, four with a generating capacity

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1 prior to refurbishment of 90.1 MW, for a total of 360.4 MW  
2 and one (Unit 5) with a generating capacity of 225 MW.

3 Q. What drove the need for the turbine  
4 refurbishment project at Brownlee?

5 A. At the time the refurbishment commenced, the  
6 four turbines at Brownlee had been in service for over 57  
7 years. The turbines were nearing the end of their useful  
8 lives, cavitation damage had accumulated and deterioration  
9 was observed on the turbines and wicket gates. To ensure  
10 the reliable operation of the plant and the continued  
11 availability of this source of low-cost, clean hydropower,  
12 refurbishment of the turbines was absolutely necessary.

13 Q. Did Idaho Power gain any additional benefits  
14 from the turbine refurbishment project in addition to  
15 reliability?

16 A. Yes. In addition to improving reliability at  
17 the plant, the refurbishment project increased the  
18 nameplate capacity of Brownlee, resulting in an increase of  
19 22.4 MW for each of units 1 through 4, or a cumulative  
20 increase of 89.6 MW for the entire facility, elevating the  
21 total nameplate capacity from 585.4 MW to 675 MW.  
22 Additionally, the existing turbine runners were replaced  
23 with new aerating runners, which added the ability to  
24 aerate the water to meet expected dissolved oxygen



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1 requirements associated with the Federal Energy Regulatory  
2 Commission ("FERC") license for the HCC.

3 Q. When was the Brownlee refurbishment project  
4 completed?

5 A. Refurbished Units 1, 3, 2, and 4 went into  
6 service in 2016, 2017, 2018, and 2019, respectively.

### 7 ***Shoshone Falls***

8 Q. Please describe Shoshone Falls.

9 A. Shoshone Falls is a hydroelectric facility  
10 outside Twin Falls, Idaho. Prior to the upgrade of this  
11 facility, it consisted of three units at a combined  
12 nameplate capacity of 12.5 MW.

13 Q. Please describe the scope of work Idaho Power  
14 performed at Shoshone Falls since its last GRC.

15 A. Between 2018 and 2020, Idaho Power replaced  
16 Units 1 and 2, replaced the exterior equipment conveyer,  
17 made improvements to the intake structure, and completed  
18 significant work to ensure the safe, reliable operation of  
19 the plant.

20 Q. What drove the need for the replacement of  
21 these units?

22 A. Prior to their replacement, both units were  
23 over 85 years old. Unit 2 had become inoperable due to  
24 cavitation damage and cracking of the turbine runner, while  
25 Unit 1 was shut down in 2017 due to a thrust bearing

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1 failure. Further, under the existing setup, both units  
2 could only be operated manually from the powerhouse,  
3 limiting the ability for dynamic dispatch.

4 Q. Please describe the work Idaho Power performed  
5 at Shoshone Falls related to the generating units.

6 A. Idaho Power replaced Units 1 and 2 with a  
7 single horizontal new turbine and generator with a  
8 nameplate capacity of 3.2 MW, increasing the plant's  
9 overall nameplate capacity to 14.7 MW. New unit ancillary  
10 equipment including a turbine inlet valve and turbine unit  
11 controls were also installed.

### 12 ***Lower Salmon Falls***

13 Q. Has Idaho Power performed any other major  
14 upgrades or refurbishments at any of its other hydro  
15 facilities over the last decade?

16 A. Yes. For the last eight years, Idaho Power has  
17 been upgrading and refurbishing the hydrogeneration  
18 facility at Lower Salmon Falls to ensure the safe and  
19 reliable production of energy and to enhance the generation  
20 capability of this aging plant.

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1 Q. Please describe LSF.

2 A. LSF was first constructed in 1910 by the  
3 Greater Shoshone and Twin Falls Power Company, then  
4 acquired by Idaho Power in 1916 and rebuilt in 1946. LSF  
5 consists of four generating units that provide a combined  
6 60 MW of clean, reliable hydropower.

7 Q. What drove the need for investment in LSF?

8 A. Many components at LSF were aging and in need  
9 of replacement. Annual condition-based testing of the coils  
10 showed them to be deteriorated and in need of replacement.  
11 Various components of the facility were aging and in need  
12 of replacement, such as the coils (32 years), core (70  
13 years), and turbine and mechanical components (70 years).

14 Q. Please describe the scope of work for the LSF  
15 refurbishment project.

16 A. Idaho Power replaced the turbine runners for  
17 Units 1, 2 and 3, and the Unit 2 Kaplan runner received new  
18 blades and refurbished inner mechanical components. The  
19 turbine unit was completely disassembled and mechanical  
20 components of the units were refurbished or replaced as  
21 necessary. The head cover was replaced on Units 1 and 3 due  
22 to cracking. Generator work included a new stator core and  
23 new coils for all units.

24 Q. What benefits will the LSF refurbishment  
25 provide?

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1           A.       This project is expected to increase unit  
2 efficiency by 2 to 5 percent and is anticipated to increase  
3 unit operational flexibility. In addition to incremental  
4 generation and flexibility, this project should reduce  
5 long-term maintenance costs as well. As an added benefit,  
6 the increased generation from the project is expected to  
7 qualify for tax credits and renewable energy credits  
8 ("REC"), which will be sold in accordance with the  
9 Company's REC Management Plan to offset net power supply  
10 expenses for all customers.

11           Q.       When is the LSF project expected to be  
12 completed?

13           A.       Refurbished Units 1, 2, and 4 went into  
14 service in 2022, 2020, and 2015, respectively. Refurbished  
15 Unit 3 is scheduled to go into service December 2023.

16           Q.       Do the examples discussed in your testimony  
17 reflect a prudent and proactive approach to managing the  
18 Company's hydro fleet?

19           A.       Yes. Over the last decade Idaho Power has  
20 completed numerous projects at its hydro facilities to  
21 ensure they are able to provide safe, clean, and reliable  
22 service to customers.



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1           A.       Yes. Idaho Power's request for a CPCN  
2 associated with a total of 120 MW of Company-owned battery  
3 storage, the Hemingway 80-MW four-hour duration battery  
4 energy storage system ("BESS") and the Black Mesa 40-MW  
5 four-hour duration BESS, was presented in Case No. IPC-E-  
6 22-13. At the conclusion of this case, the Commission  
7 granted a CPCN with Order No. 35643, stating that "...the  
8 evidence and the record ... demonstrates that the public  
9 convenience and necessity requires the Company to acquire  
10 120 MW of dispatchable energy storage." The request for  
11 approval of the 20-year PPA for 40 MW of solar was filed in  
12 Case No. IPC-E-22-06, which was approved by the Commission  
13 in Order No. 35482.

14           Q.       Did the Company request binding ratemaking  
15 treatment for the investments in the 120 MW of Company-  
16 owned battery storage facilities?

17           A.       No. Due to the urgency of the 2023 capacity  
18 deficiency and the issuance of the resulting RFP, Idaho  
19 Power was still in the process of negotiating a number of  
20 agreements necessary for the construction, installation,  
21 and maintenance of the projects and, therefore, binding  
22 ratemaking treatment was not requested. The Company's  
23 request was that the Commission find Idaho Power had met  
24 the requirements of *Idaho Code* § 61-526 and issue a CPCN,  
25 which was ultimately granted in Order No. 35643.

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1 Q. Did Order No. 35643 impose any conditions on  
2 recovery of costs associated with the procurement of the  
3 120 MW of Company-owned battery storage?

4 A. Yes. Order No. 35643 approved the acquisition  
5 of the 120 MW of energy storage resources but found that  
6 "implementing a soft cap of up to \$50,228,329 and  
7 \$100,456,659, for the 40 MW BESS and 80 MW BESS,  
8 respectively, is reasonable."<sup>2</sup> This equates to a total soft  
9 cap of \$150,684,988.

10 Q. Why did the Commission impose a soft cap on  
11 the 2023 battery storage investments?

12 A. In its Order, the Commission adopted  
13 Commission Staff's ("Staff") recommendation to implement  
14 the soft cap due to concerns regarding whether the selected  
15 resources were least-cost. In comments, Staff expressed  
16 concerns about the lead time and certain restrictions  
17 associated with the resource procurement process, resulting  
18 in its recommendation regarding the soft cap.<sup>3</sup> The soft cap  
19 did not foreclose future requests by Idaho Power for  
20 recovery of costs above the soft cap, but rather indicated  
21 the Company would have to provide justification for any  
22 costs above the soft cap when requesting rate recovery.

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<sup>2</sup> Order No. 35643 pg. 12.

<sup>3</sup> Order No. 35643 pg. 13.

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1           Q.       Was the procurement of the 120-MW Company-  
2 owned battery storage facilities least-cost?

3           A.       Yes. The Company's competitive solicitation  
4 process was initiated as soon as feasibly possible once  
5 the 2023 capacity deficiency was identified, and the  
6 project that was ultimately selected was the direct result  
7 of this process.

8           Q.       What led to the rapid change in the 2023  
9 capacity deficiency?

10          A.       The Company's rapid change in the 2023  
11 capacity deficiency was the result of several dynamic and  
12 evolving factors including: transmission availability,  
13 planning reserve margin determinations and reliability  
14 methodology modernization, an increasing population, new  
15 large customers in the service area and associated emergent  
16 load demands on the Company's system, and the ability of  
17 demand response programs and variable energy resources to  
18 meet load during the Company's highest-risk hours. The  
19 updated load and resource balance analysis prepared in May  
20 2021 first identified a 2023 capacity deficit, and the  
21 Company immediately began to prepare an RFP, which was  
22 issued on June 30, 2021, roughly one month after the load  
23 and resource balance was updated.



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1           Q.       Was the RFP solicitation as expedient and  
2 robust as possible given the urgency of the capacity need  
3 in 2023?

4           A.       Yes. Due to the urgency, the RFP solicitation  
5 focused on the importance of having a project in service by  
6 June 2023; given resource-specific permitting and  
7 construction timelines, the RFP solicited energy storage  
8 projects, solar PV projects, solar PV plus storage  
9 projects, wind projects, and wind plus storage projects.  
10 There was only one economic project bid into the RFP that  
11 was able to meet the required commercial operation date of  
12 June 2023 – the 20-year PPA associated with a 40-MW solar  
13 PV facility - which was selected through the RFP process.

14           The initial proposal also envisioned a build-  
15 transfer agreement associated with a 40-MW battery storage  
16 facility. However, during negotiations associated with the  
17 PPA, the developer indicated they were no longer interested  
18 in pursuing a build-transfer agreement and instead  
19 coordinated on the Idaho Power-owned battery storage  
20 project located at the developer's solar PV site,  
21 ultimately resulting in a self-build option that was lower  
22 cost for customers.

23           Q.       Aside from being the only economic project  
24 able to meet the required commercial operation date of June  
25 2023, does the Company have any additional support to

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1 indicate the 120 MW of Company-owned battery storage  
2 facilities were least-cost?

3           A.       Yes. At the time, Idaho Power was performing a  
4 parallel investigation into different configurations of  
5 Company-owned and constructed BESS, and the indicative  
6 pricing received was comparable to the lowest-cost  
7 proposals for similar battery storage projects submitted  
8 through the RFP process. In fact, pricing on the proposed  
9 40-MW battery storage was based on a BESS from Powin Energy  
10 Corporation ("Powin"), one of the suppliers for which the  
11 indicative pricing was based. Procuring the BESS from Powin  
12 directly resulted in lower BESS costs, further supporting  
13 the acquisition of the least-cost, least-risk resource  
14 necessary to fill the 2023 capacity deficiency.

15           Q.       Does the Company believe the RFP process was  
16 robust and that the resources procured were least-cost  
17 resources?

18           A.       Yes. The 40-MW solar facility plus 40 MW of  
19 battery storage was identified through the RFP, resulting  
20 in a PPA for the solar facility. The decision for Idaho  
21 Power to procure the 40-MW battery storage facility  
22 directly from Powin was the result of conversations with  
23 the solar developer and Powin, ultimately resulting in a  
24 self-build option that was lower cost for customers. The  
25 remaining 80-MW project was identified through the

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1 Company's extensive analysis of other configurations to  
2 complement the RFP process, ensuring the resulting projects  
3 were least cost and least risk.

4           The lack of sufficient viable projects resulting  
5 from the RFP was not an indication that the RFP was  
6 inadequate, but rather the result of the requirement for a  
7 commercial operation date of June 1, 2023, which other  
8 bidding entities would not commit to achieving. During this  
9 time, the United States and the rest of the world were also  
10 experiencing significant supply chain disruptions and  
11 constraints, which impacted in-service dates and costs. The  
12 RFP was robust and sufficient, indicating prudent action  
13 based on information known at the time.

14           Q.       Did Idaho Power agree with Staff's  
15 quantification of the soft cap?

16           A.       No. In Case No. IPC-E-22-13, the Company  
17 expressed concern that the quantification of the soft cap,  
18 presented in Staff's Comments in that case, was flawed.  
19 Because Idaho Power did not receive multiple bids through  
20 the RFP process, Staff performed a benchmark analysis on  
21 which the quantification of the soft cap was based. The  
22 analysis, however, was based on a National Renewable Energy  
23 Laboratory ("NREL") study that is intended for long-term  
24 planning purposes and ignores current market realities and  
25 supply chain disruptions that impact the costs of lithium-

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1 ion battery systems, resulting in a flawed analysis. In  
2 fact, the NREL study states in its disclaimer: the NREL  
3 data is "prepared for reference purposes only," "based upon  
4 expectations of current and future conditions," and  
5 "subject to change without notice."<sup>4</sup>

6 While NREL data may be valuable in developing long-  
7 term integrated resource plan ("IRP") forecast cost  
8 assumptions over a 20-year time horizon, market realities  
9 can vary significantly when contracting near-term  
10 resources. This was certainly the case between 2020 and  
11 2022, as the COVID-19 pandemic, inflation, and other  
12 factors disrupted markets across the world. As evidenced by  
13 actual lithium-ion battery system costs, the downward  
14 pricing trend anticipated by NREL reversed into an upward  
15 trend starting in late 2021 and continued into 2022. This  
16 increasing price trend is well documented by industry  
17 reporting firms and will likely be incorporated into  
18 upcoming NREL forecasts.

19 Q. Are there any additional factors that would  
20 suggest the NREL study used by Staff is not appropriate for  
21 use in a benchmark analysis?

22 A. Yes. In addition to not factoring in current  
23 market realities, which include current real-world supply  
24 chain constraints, pricing, and above-normal inflation, the

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<sup>4</sup> <https://atb.nrel.gov/electricity/2022/disclaimer>

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1 NREL study referenced used 2020 as its base year or last  
2 historical year, which, at the time, anticipated a decline  
3 of 27 percent in costs from 2020 to 2023, as can be seen in  
4 the table below.

## 5 **Table 1**

6 NREL Forecasted Utility-Scale Battery Storage - 4Hr -  
7 Moderate

	2020	2021	2022	2023	2024	2025
<b>\$/kW</b>	\$1,727	\$1,475	\$1,371	\$1,256	\$1,167	\$1,104
Annual Change		(\$252)	(\$104)	(\$115)	(\$89)	(\$63)
Annual Percent Change		-15%	-7%	-8%	-7%	-5%
Change from 2020		(\$252)	(\$356)	(\$471)	(\$560)	(\$623)
Percent Ch. From 2020		-15%	-21%	-27%	-32%	-36%

8

9 This stale NREL data did not consider recent market  
10 realities and should not have been used as a basis for  
11 Staff's soft cap recommendation. Further, in the *Annual*  
12 *Technology Baseline: The 2022 Electricity Update*,<sup>5</sup> NREL  
13 notes that it does not track near-term cost variability,  
14 and further notes that the baseline is to help in  
15 conducting scenario analysis for 5 to 30-year futures.

16 Q. Did the Company see a decline in battery  
17 storage costs as indicated in the NREL study?

18 A. No, the opposite occurred. Demand for utility-  
19 scale BESS projects in the second half of 2021 and into  
20 2022, coupled with supply chain constraints and above-  
21 normal inflation, resulted in an *increase* in pricing of

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<sup>5</sup> <https://www.nrel.gov/docs/fy22osti/83064.pdf>, slide 54.

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1 battery storage. Industry information suggested a 10 to 20  
2 percent increase or more from 2020 levels, driven by this  
3 high demand, input prices for lithium carbonate, and  
4 inflationary pressures on other materials and labor.<sup>6</sup>  
5 Utility Dive noted in April 2022 that battery storage costs  
6 rose more than 20 percent as compared to 2020 and 2021  
7 installs, stating "crimped supply chains, rising demand for  
8 batteries and higher costs of lithium used in ubiquitous  
9 lithium-ion batteries make for a steep climb ahead ..."<sup>7</sup>  
10 Nearly all battery material costs had increased over the  
11 prior year and some major battery module inputs increased  
12 significantly.

13           The index for nearly every commodity that  
14           is required to manufacture lithium-ion  
15           batteries, including aluminum, copper,  
16           and nickel, has risen across the board.  
17           The price of lithium-carbonate has  
18           increased 500 percent in the last 12  
19           months. Bloomberg New Energy Finance  
20           calculates that each 20 percent increase  
21           in the price of lithium-carbonate results  
22           in a three percent increase in the total  
23           cost of battery modules.<sup>8</sup>  
24

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<sup>6</sup> *IHS Markit*: "Multiple factors halt downward trajectory of Li-ion battery costs, with higher prices for energy storage systems set to continue throughout 2022 and 2023" January 6th, 2022.

<sup>7</sup> *Utility Dive*: "Battery storage costs rise more than 20% in New York as state forges ahead with 6 GW goal", April 12th, 2022.

<sup>8</sup> *Utility Dive*: "Navigating the evolving state of the storage industry," April 4th, 2022.

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1 Q. Does Idaho Power have an alternative source of  
2 data that it believes would have been a more appropriate  
3 basis for a benchmark analysis of battery storage costs?

4 A. Yes. The most appropriate market guide is  
5 actual RFP responses. However, if a benchmark is desired,  
6 as part of the IRP process, the Company utilizes Wood  
7 Mackenzie, a global research and consultancy business that  
8 provides quality data, analytics, and insights for energy,  
9 chemicals, metals, mining, and the power and renewables  
10 industries, as a data source for battery storage prices. In  
11 *Wood Mackenzie's U.S. Energy Storage Monitor - 2021 Year in*  
12 *Review Full Report*, dated March 2022, average utility-scale  
13 four-hour battery prices averaged [REDACTED] per kilowatt  
14 ("kW") for the same time period, as compared to the NREL  
15 data utilized by Staff that suggested battery storage costs  
16 in 2021 would have been \$1,475 per kW.

17 Q. How did the total estimated cost of the  
18 battery storage projects compare?

19 A. Using the Company's estimated project costs at  
20 the time Case No. IPC-E-22-13 was filed, the total cost of  
21 the 120 MW of battery storage projects, excluding  
22 interconnection and transmission upgrade costs analogous to  
23 the NREL and Wood Mackenzie cost estimates, was  
24 approximately \$1,650 per kW. Staff used the outdated NREL  
25 data to benchmark Idaho Power's battery storage costs,

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1 suggesting that, based on the forecasted 2023 NREL battery  
2 storage costs, the Company could have procured the BESS for  
3 as little as \$1,256 per kW, and therefore Idaho Power's  
4 selection of the products was not least cost. Yet, when  
5 current market conditions and industry trends are factored  
6 into battery storage costs, average costs for procurement  
7 in 2022 would range from \$1,966 per kW to as high as \$2,144  
8 per kW, evidence that the soft cap was inherently flawed  
9 and punitive and should not have been imposed on Idaho  
10 Power.

11 Q. Assuming the low range of Idaho Power's  
12 estimate of the average cost for procurement of battery  
13 storage developed in 2022, what is the Company's  
14 quantification of a reasonable benchmark estimate?

15 A. Using the low end of the range, \$1,966 per kW,  
16 for average battery storage costs developed in 2022 would  
17 suggest that a battery project costing \$235.9 million  
18 represents a more reasonable benchmark estimate, which is  
19 \$85.2 million greater than the soft cap imposed by the  
20 Commission.

21 Q. Your discussion of the average battery storage  
22 costs focuses on data available during the processing of  
23 Case No. IPC-E-22-13, the point at which Staff presented  
24 the benchmark analysis. Does Idaho Power have an updated  
25 estimate of the average cost of battery storage?



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1           A.       Yes. As part of the modeling for the 2023 IRP,  
2 Idaho Power is estimating average four-hour duration  
3 battery storage costs of \$1,600 per kW.

4           Q.       What is the total investment in the 120 MW of  
5 Company-owned battery storage included in the Company's  
6 2023 test year?

7           A.       The Company is requesting in this case to  
8 include \$146.8 million for 120 MW of battery capacity plus  
9 an additional \$28 million investment to account for  
10 performance degradation over time that will ensure the  
11 batteries maintain the 120 MW of capacity.

12          Q.       Does the Company's request in this case  
13 reflect a cost that is below an appropriately calculated  
14 benchmark estimate?

15          A.       Yes. The Company's total request for \$174.8  
16 million in rate base for the 120 MW of batteries reflects a  
17 cost of \$1,457 per kW. Relative to available cost data at  
18 the time Case No. IPC-E-22-13 was being processed, the 2023  
19 test year amounts are well below the range of \$1,966 per kW  
20 to \$2,144 per kW based on average costs for procurement in  
21 2022. Further, the Company's 2023 test year costs are  
22 nearly 10 percent lower than current battery storage costs  
23 based on the Company's forthcoming IRP analysis.

24          Q.       Does the information presented in your  
25 testimony support the Company's assertion that the 120 MW

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1 of batteries procured by Idaho Power were the least-cost  
2 option to meet the 2023 capacity deficiency?

3 A. Yes. Idaho Power identified a 2023 capacity  
4 deficiency in May 2021 and issued an RFP as soon as  
5 feasibly possible in June 2021. This robust competitive  
6 process ultimately resulted in the procurement of the 120  
7 MW of batteries included in the Company's 2023 test year.  
8 The final cost of these batteries is lower than Wood  
9 Mackenzie-based pricing available at the time the 2023 CPCN  
10 case was being processed and was even less than costs  
11 available today. For all these reasons, the 120 MW of  
12 batteries included in this case represent the least-cost,  
13 least-risk option for customers.

#### 14 IV. CONCLUSION

15 Q. Please summarize your testimony.

16 A. As mentioned in Ms. Grow's testimony, Idaho  
17 Power experienced unprecedented growth over the past  
18 decade, resulting in the need for the Company to procure  
19 its first utility-scale resources since Langley Gulch was  
20 placed in service in 2012. The Company's proactive approach  
21 to refurbishing and upgrading its existing resource fleet  
22 reflects a prudent approach to ensuring the continued  
23 provision of safe, clean, and reliable energy to meet the  
24 needs of Idaho Power's customers. Idaho Power's investment  
25 in the 2023 batteries reflects the least-cost, least-risk

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1 option to meet the Company's resource need, as identified  
2 in the 2023 CPCN case and affirmed in Commission Order No.  
3 35643.

4 Q. Do you believe the inclusion in rates of the  
5 generation-related rate base in the Company's 2023 test  
6 year would result in fair, just, and reasonable rates?

7 A. Yes.

8 Q. Does this conclude your direct testimony in  
9 this case?

10 A. Yes, it does.

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**DECLARATION OF ERIC HACKETT**

I, Eric Hackett, declare under penalty of perjury under the laws of the state of Idaho:

1. My name is Eric Hackett. I am employed by Idaho Power Company as the Projects and Design Senior Manager.

2. To the best of my knowledge, my pre-filed direct testimony and exhibits are true and accurate.

I hereby declare that the above statement is true to the best of my knowledge and belief, and that I understand it is made for use as evidence before the Idaho Public Utilities Commission and is subject to penalty for perjury.

SIGNED this 1st day of June 2023, at Boise, Idaho.



Signed: \_\_\_\_\_

ERIC HACKETT